# Military Emissions Gap Conference 2023

# MILITARY AND CONFLICT GHG EMISSIONS: FROM UNDERSTANDING TO MITIGATION

# Tuesday 26 September, University of Oxford, and online



Conflict and Environment Observatory









### Professor Neta Crawford

Department of Politics and International Relations University of Oxford

THE MILITARY EMISSIONS GAP

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# UK military carbon emissions: assessing organisational data`

**Dr Stuart Parkinson** 



Download slides from: https://www.sgr.org.uk/

# About Scientists for Global Responsibility

- UK research/ advocacy organisation
- Membership includes hundreds of scientists and engineers
- Concerns include:
  - climate change; militarism in science & technology; military greenhouse gas emissions
- Publications on military GHGs
  - 3 reports on UK, EU & global military GHGs
  - 2 technical papers on UK military GHGs
  - Main partner: CEOBS



- Some SGR/CEOBS findings & recommendations – especially on GHG emissions from military bases – echoed in UK parliamentary report
- Published in August 2023

#### 筆

House of Commons Defence Committee

#### Defence and Climate Change

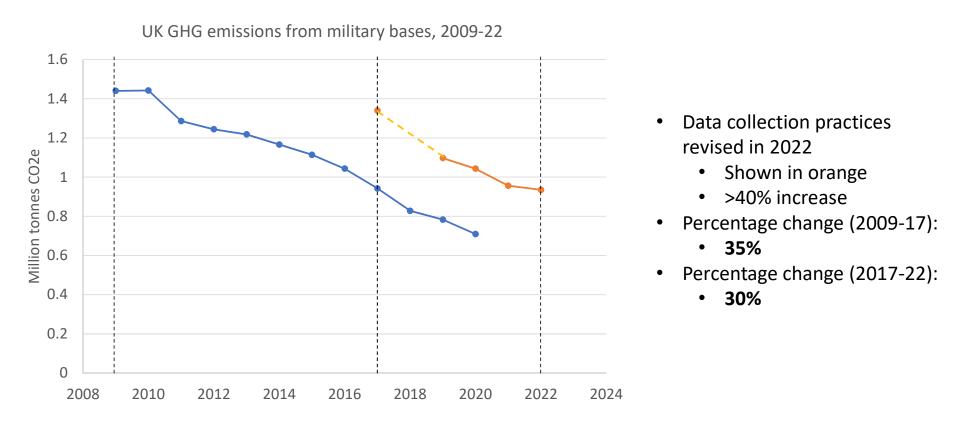
Eighth Report of Session 2022–23

Report, together with formal minutes relating to the report

Ordered by the House of Commons to be printed 4 July 2023

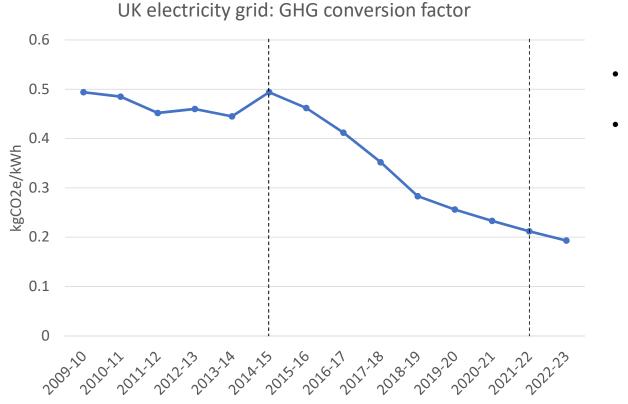
> HC 179 Published on 18 August 2023 by authority of the House of Commons

### UK military GHG emissions: estate/ stationary



Data: Ministry of Defence (2023a; 2023b)

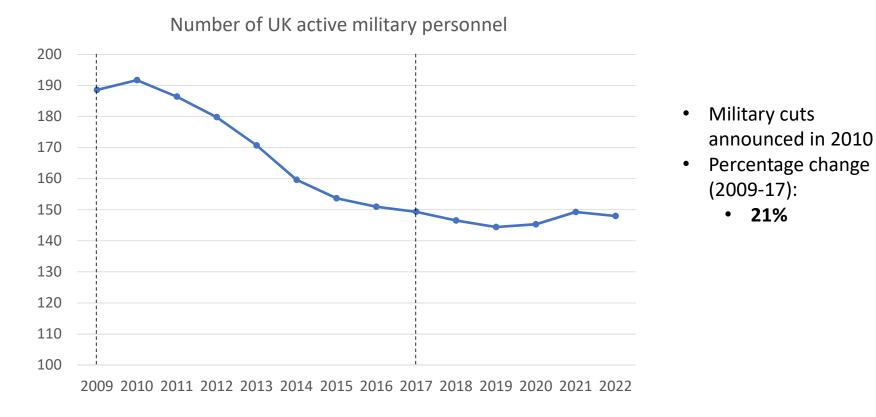
# Estate – key influence: national grid (civilian)



- Percentage change (2015-22):
  - 57%
- Major decreases due to:
  - Reduction in coal use
  - Expansion of renewables

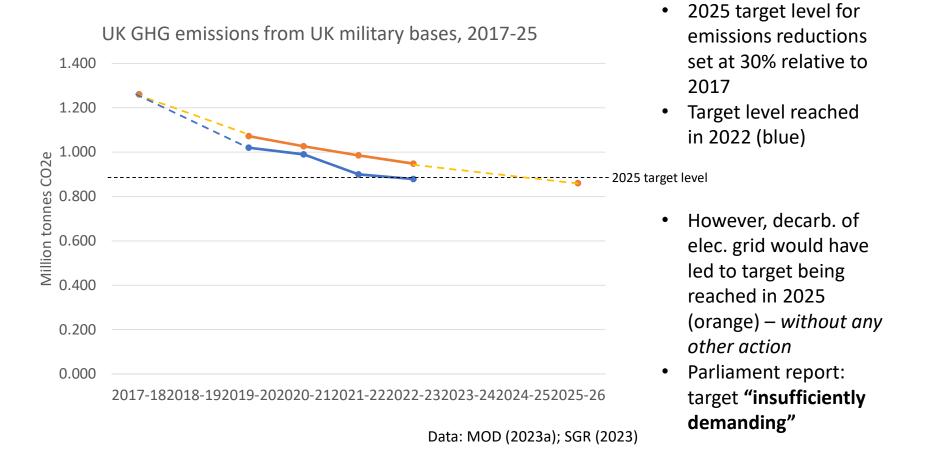
Data: DESNZ (2023a)

### Estate – key influence: personnel numbers

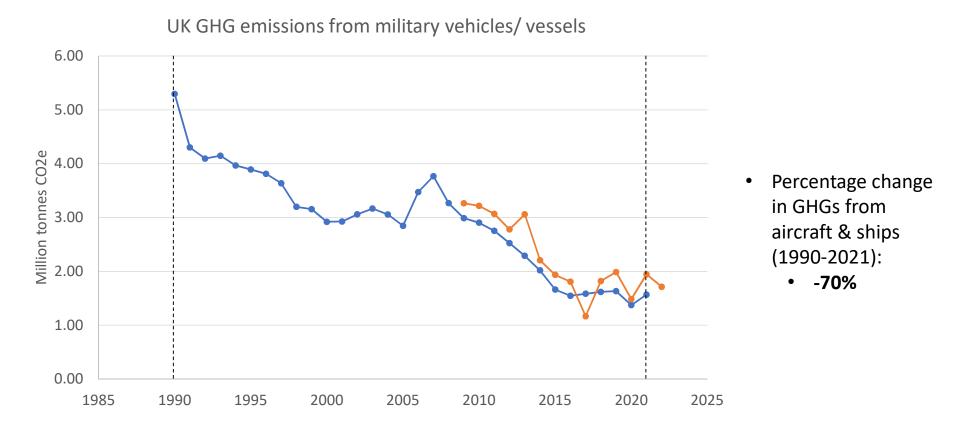


MOD (2023c); DASA (2013)

### Estate – 2025 target

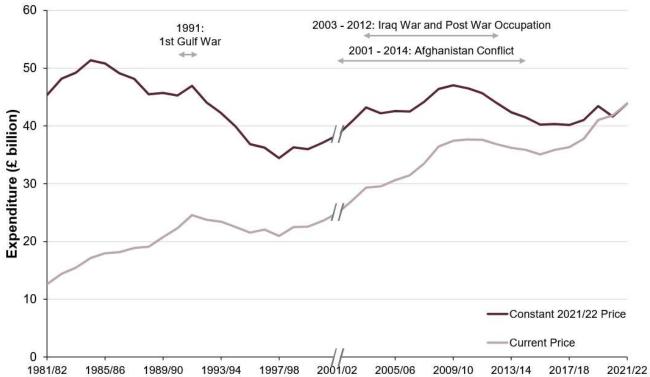


### UK military GHG emissions: capability/ mobile



Data: DESNZ (2023b); MOD (2023a; 2023b)

### Capability – key influences: military spending/ activity



UK military spending, 1981/82 to 2021/22

Graph: MOD (2022)

# Capability – key influence: major equipment

Vehicles/ vessels	Number (year)	Number (year)	Percentage change
Large warships	52 (1990)	20 (2022)	-62%
Main combat aircraft	389 (1990)	167 (2022)	-57%
Main battle tanks	521 (1997)	227 (2022)	-56%

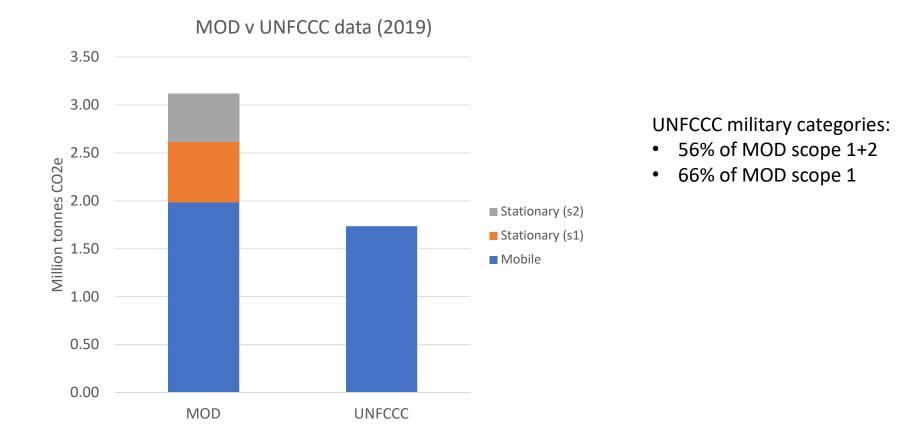
Data: IISS (2022); DASA (2008)







### UK military GHGs – comparing official data



Sources: MOD (2023a); UNFCCC (2021)

# Key conclusions

- UK military 'stationary' emissions
  - Decline of around 65% over past 13y (but level much higher than originally thought)
  - Mainly due to:
    - decarbonisation of civilian electricity grid; decline in no. of military personnel/ base closures
  - 2025 targets are "insufficiently demanding"
- UK military 'mobile' emissions
  - Decline of around 70% over past 30y
  - Mainly due to:
    - decline in military activity; decline in nos. of energy intensive vehicles
  - Unlikely to fall further without major changes in tech/ strategy/ policy
- Little evidence that military energy efficiency/ climate measures contributed to historic falls
- UN data under-reports UK military emissions by at least 1/3
  - Need for greater transparency in reporting

# Further thoughts

- GHG emissions from military bases have clear reduction pathways
  - Tech is widely available, e.g. insulation, LEDs, solar panels, heat pumps
  - Fuel/ cost savings
  - Recommend target of 90%+ reductions 2020-30
- GHG emissions from military equipment very difficult to reduce
  - International arms races/ military spending increases
  - Major technical obstacles to low carbon tech early stage of development; high cost; environmental/ human rights side-effects; security issues
  - Need to explore changes to military/ security strategies especially more emphasis on tackling roots of conflict

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### **O**ROYAL AIR FORCE

# **ViTAL Living Lab**

A Partnership to conduct and assess experiments at RAF Leeming to quantify efforts towards Net Zero

Prof. Dr. Dipl-Ing. Oliver Heidrich Newcastle University



### A bit about me

Qualified Civil Engineer (1999) with an interest in the environment

PhD in Psychology in 2006 (with engineers in Newcastle)

12 years as a Director of Manufacturing and Consultancy businesses

Working on Climate Change Mitigation and Adaptation- IPPC, CCC, IEA, Insurance and banking as well as construction a.o. sectors

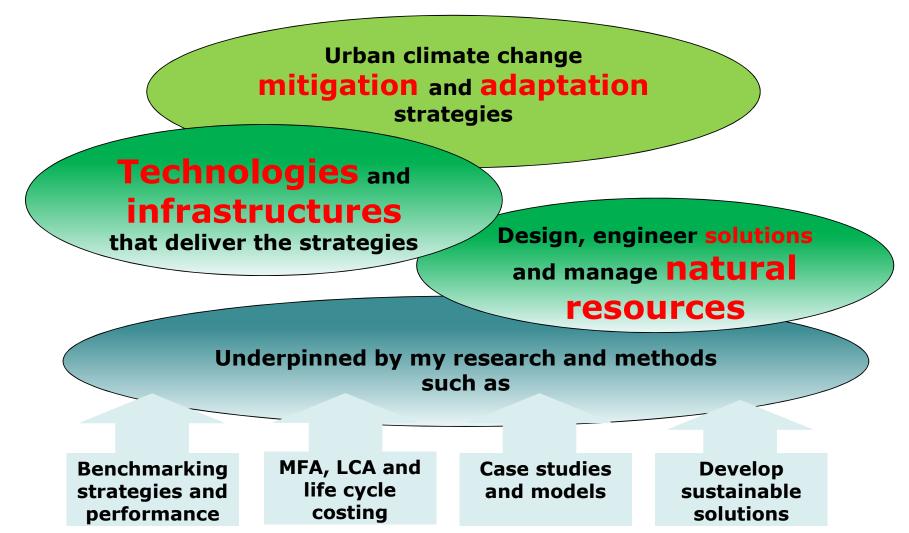
Professor in Civil and Env. Eng. and Director of ViTAL Living Lab

Develop **theories** and provide **tools** to respond to the **challenges** and **opportunities** we are facing...

....WITH YOU....



### What research do I do



### Why am I doing this...



I want society, industry and governments to appreciate the impact of their actions (inactions)

To make this world an even better place

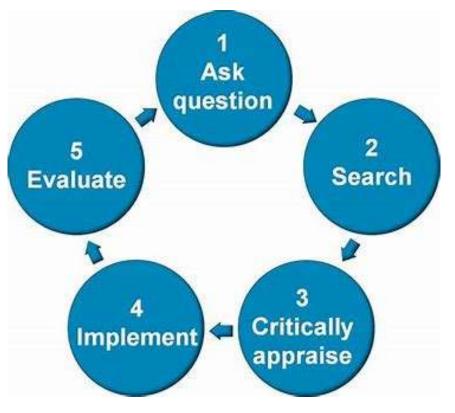
**School of Engineering** 

### Is "evidence- based decision making" dead?

# If we cannot measure things, we cannot manage them

Complex systems but **Simple messages-** underpinned by **data and robust science** 

But our understanding of it can be so different.....



		What is 1+1?				
Engineer		Obvious it is				
Physics		Cant be anything else but 2 (Whitehead ar Russell, Principia Mathematica)				
Psychologis	st	Interesting question				
Architect		As long as it looks good				
Economist		What do you				
Statistician		High probability it is (Taleb 2007)				
Military-	two answers-	in Time of conflict- what keeps me in Peace times- whatever my				





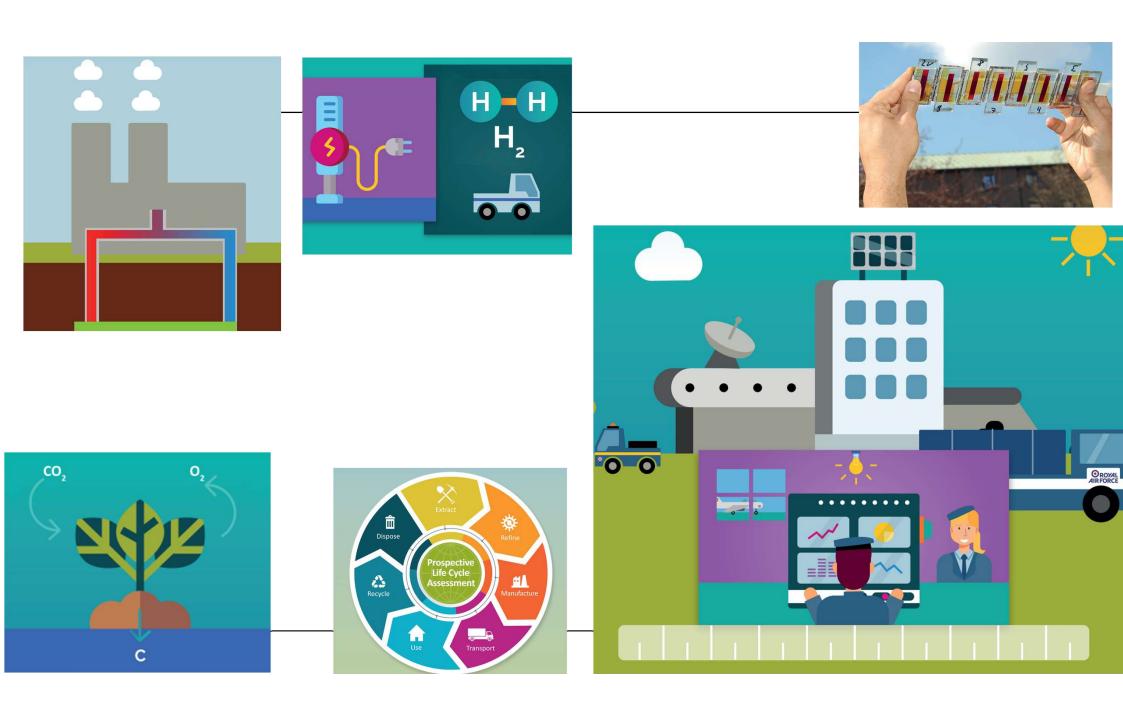
**Conducts and assesses six experiments** at RAF Leeming

**Quantifies carbon reduction** at RAF Leeming and beyond by conceiving, designing, testing and evaluating zero carbon interventions (see conceptional framework)

Funded by DIF- TRL 6 and below, i.e. we are **not changing light bulbs**, installing standard equipment or telling people how to recycle.

Provides a **backbone to design and assess interventions** towards Net Zero



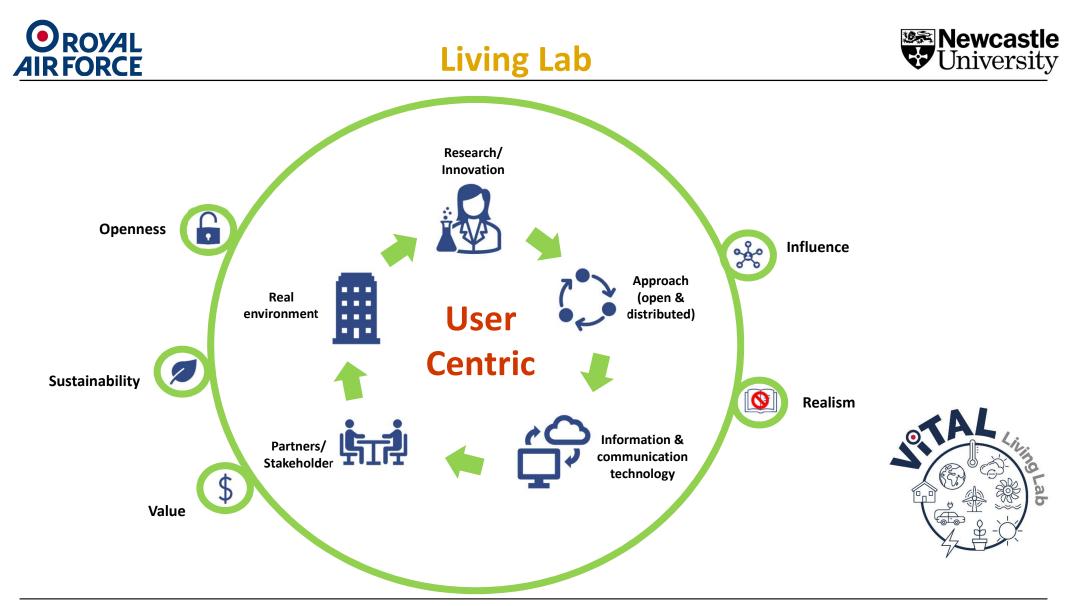


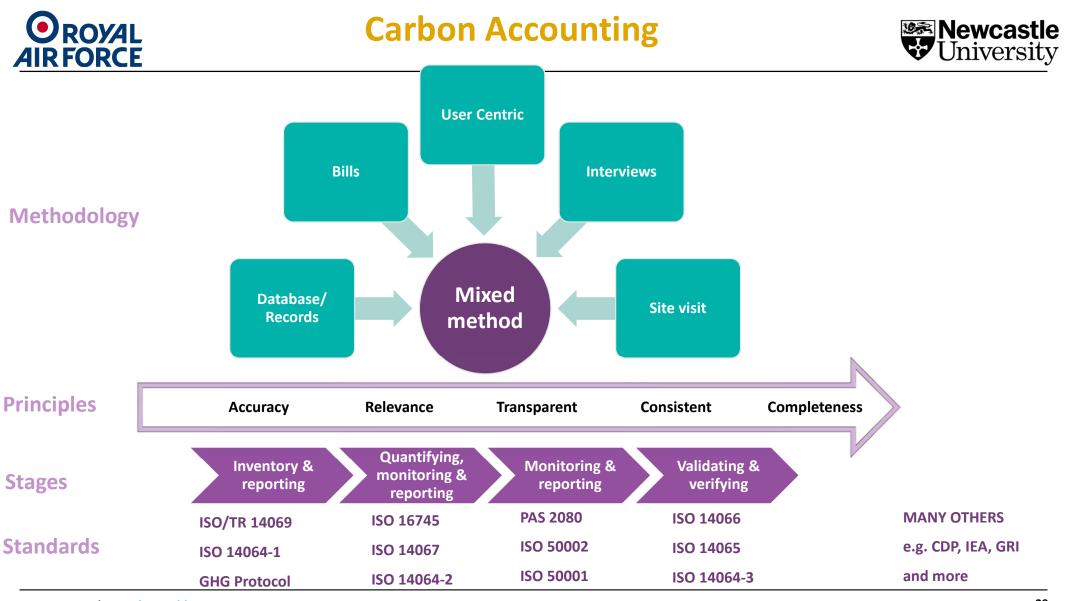


### **Top-down** vs Bottom-up



#### **Top-Down Bottom-Up Paris Agreement IPPC IPPC** NATO NATO **UK Gov UK Gov** MOD MOD RAF, RN & Army Forces **RAF** Leeming Bases

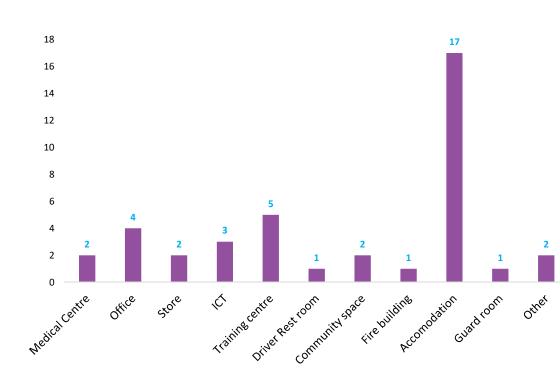


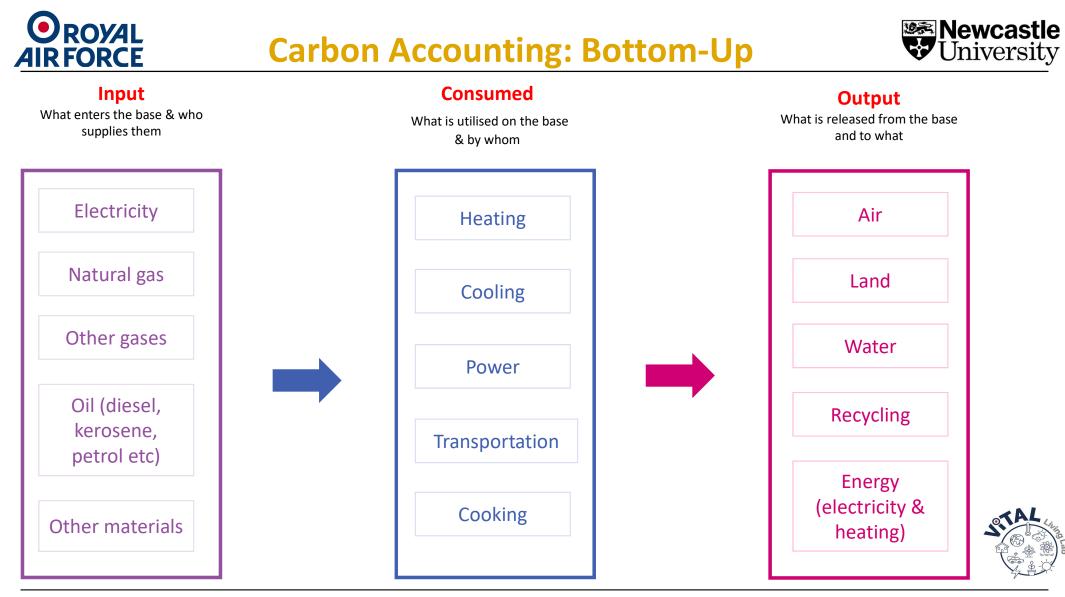




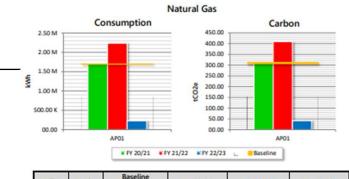


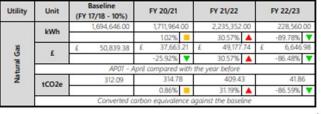
- RAF Leeming base = 534 hectares
- ~ 3000 people work and live on the base
- Buildings and housing stock range from 1938-2000
- Over 400 buildings, hangers and SLAMsnot all are buildings
- Everything medic centre, to barracks

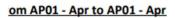


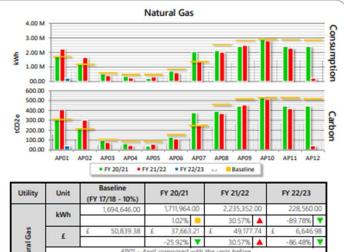


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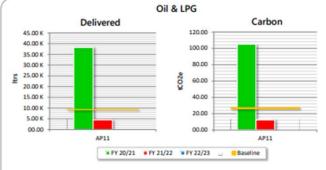






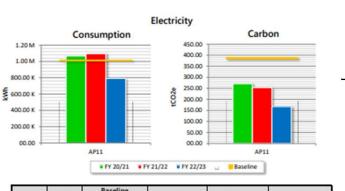






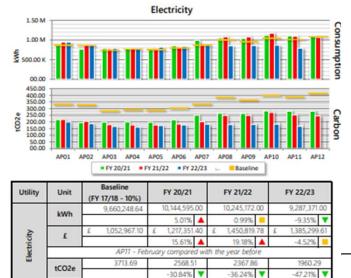
Utility	Unit	Baseline (FY 17/18 - 10%)	FY 20/21	FY 21/22	FY 22/23
	Itrs	9,252.34	38,238.00	4,518.00	-
	ius		313.28%	-88.18%	-100.00%
3		£ 4,653.00	£ 19,229.89	£ 2,272.10	£
541	-		313.28%	-88.18%	-100.00%
OII &		API1 - Fet	ruary compared wit	h the year before	
0	tCO2e	27.31	105.04	12.41	0.00
	icoze		284.58%	-54.55% 🔻	-100.00%
		Converted o	arban equivalence a	gainst the baseline	

**EXAMPLES from DIO** 

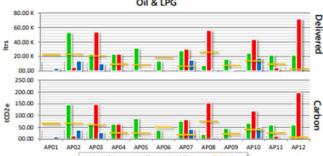


Utility	ty Unit		aseline 7/18 - 10%)	1	FY 20/21		FY 21/22		FY 22/23
	kWh		1,011,105.80		1,067,052.00		1,095,481.00		792,301.00
	KWYD				5.53%		2.66%		-27.68%
2		£	110,210.64	£	128,046.24	£	155,131.17	£	118,179.22
io.	1			1	16.18%		21.15%		-23.82%
Bectricity			AP11 - Feb	ruary	compared wi	th the	year before		
	tCO2e		388.70	-	270.17		253.19		167.23
	tCOZE				-30.49%		-34.86%		-56.98%
			Converted co	arbon	equivalence	again	st the baseline		

#### Year to date consumption



-30.84% 36.24% Converted carbon equivalence against the baseline

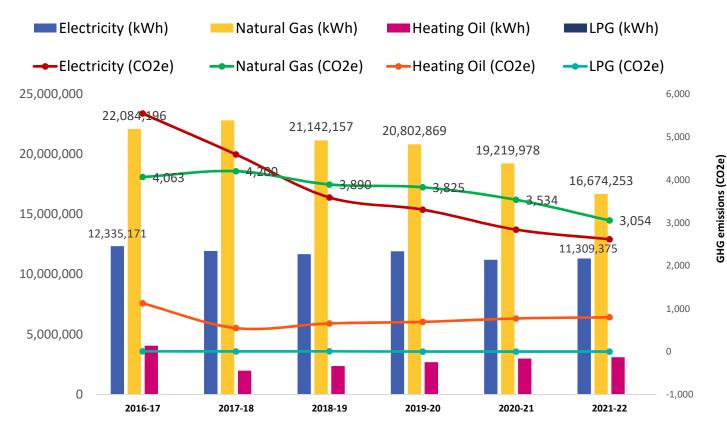


• FY 2	0/21 FY	21/22 • FY 2	2/23 🗆 🕴	Baseline

Utility	Unit		Baseline 17/18 - 10%)	1	FY 20/21		FY 21/22		FY 22/23	
	Itrs		165,795.45		242,142.00		218,709.70	62,275.00		
	ius				46.05%		-9.68% 🔻		-71.53%	٦
0		£	83,334.41	£	121,773.21	£	109,989.11	£	31,318.	10
5	-				46.13%		-9.68%		-71.53%	٦
Oil & LPG			AP11 - Feb	ruary	compared wit	h the	e year before			
0	tCO2e		486.51		665.14		600.92		171.11	1
	icoze				36.72%		23.52%		-64.83%	٦
			Converted co	arban	equivalence o	igain	st the baseline			

Oil	&	LPG	

### **Data collection and analysis**



- Currently ~ 2.54 tCO<sub>2</sub>e/y/person (excluding supply chain, ground and air transportation)

- Pre-COVID: High emissions from
- electricity use (reason unknownstudying)
- Post COVID: High emissions from

៖ natural gas use (district central heating)

-GHG emissions reduced from

- 9,800t CO<sub>2</sub>e (2016/17) to 7,633 (FY 21/22)
- Due to Emission factors- not consumption!!!!

Emission factor (kgCO <sub>2</sub> e/kWh)	Electricity	0.44932	0.38443	0.3072	0.2773	0.25319	0.23112
(	Natural Gas	0.184	0.184	0.184	0.184	0.184	0.183
From Newcastle. For the world.	Heating Oil	0.27631	0.27588	0.27652	0.25676	0.25672	0.25679 <b>34</b>
	LPG	0.21458	0.21451	0.21448	0.21447	0.21448	0.21449

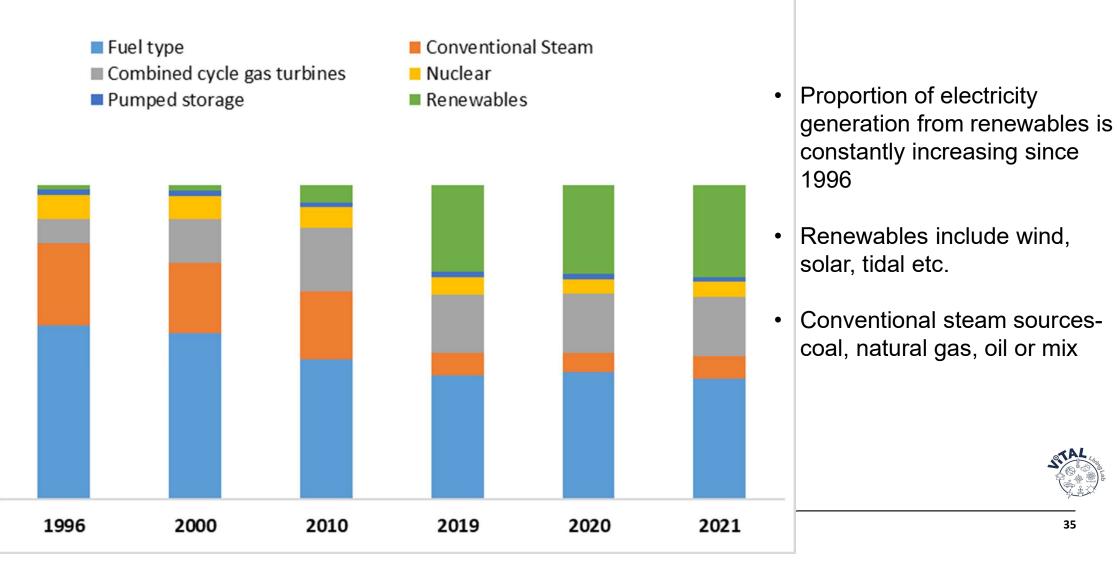
**4IR FORCE** 





### **Emission factors are important**

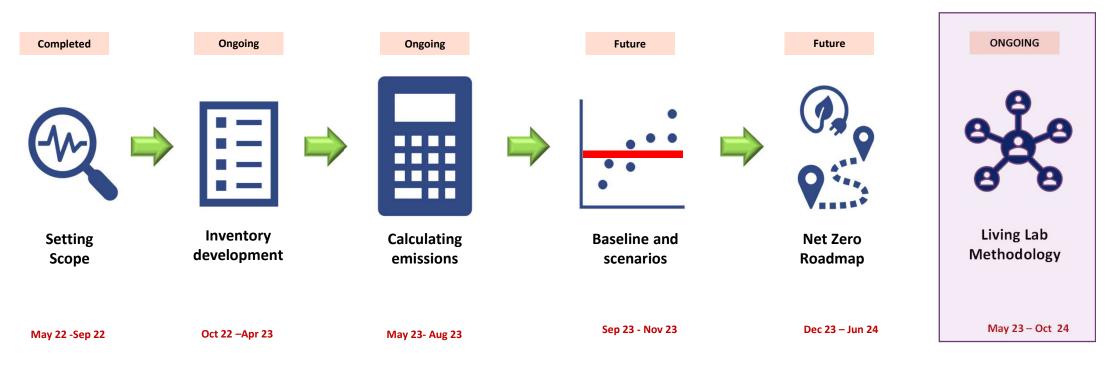






### **Work in Carbon Accounting**











- My work around Cities and EU countries show that we were leaders in terms of Climate Change ambitions and actions
- But maybe just due to emission factors?
- Since Paris other countries are decarbonising much faster and as ambitous
- In the Military context we are still leading- we know- collaborate with US, Japan and Germany
- But we are jeopardising this position- great work by Sarah Ashbridge
- Global Stocktake- great work by Stuart, Doug and Lynsey!







# WITH POLICY MAKERS

Want to talk to

IPPC NATO UK Gov Commit Measure Design Engage Consequences Implement Review Adjust

**PDCA-** Demining Cycle

# WITH THE USERS!

Want to engage with Personal BASES







"The UK process of adaption to extreme weather is not at the required scale and there is an urgent need to translate plans into actions.

See CCC Adaptation report 2023 put in front of Parliament

But we need to convince them that 1+1=2

### THERE IS MORE- SO MUCH MORE...

Get in touch- talk to me- <u>oliver.heidrich@ncl.ac.uk</u>

To make this world an even better place





- UK Defence accounts for 50% of government emissions ≈ 1.7 MtCO<sub>2</sub>e/y
- UK Defence occupies 2% of the total land in the UK
- ~390K people work for the UK Defence
- They want to reach Net Zero by 2040

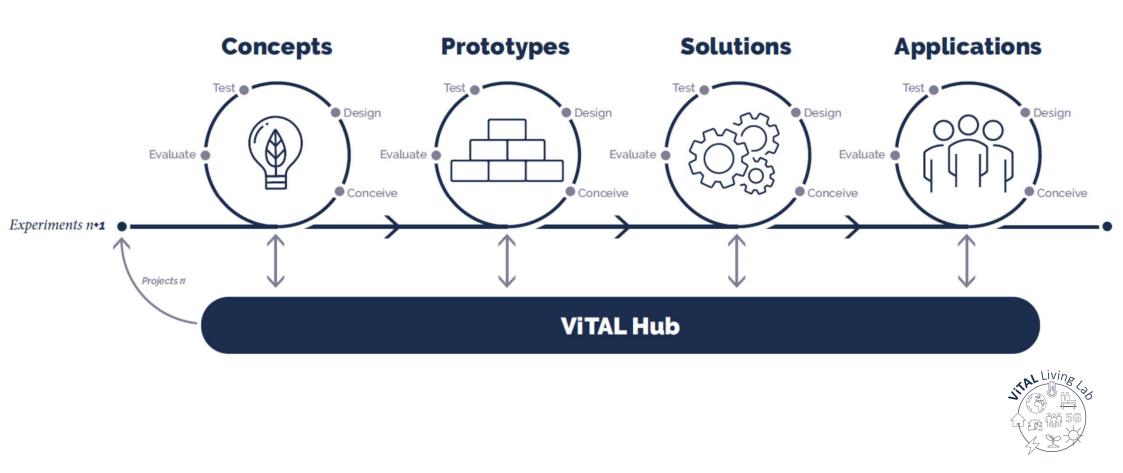
### If we cannot measure it, we cannot manage

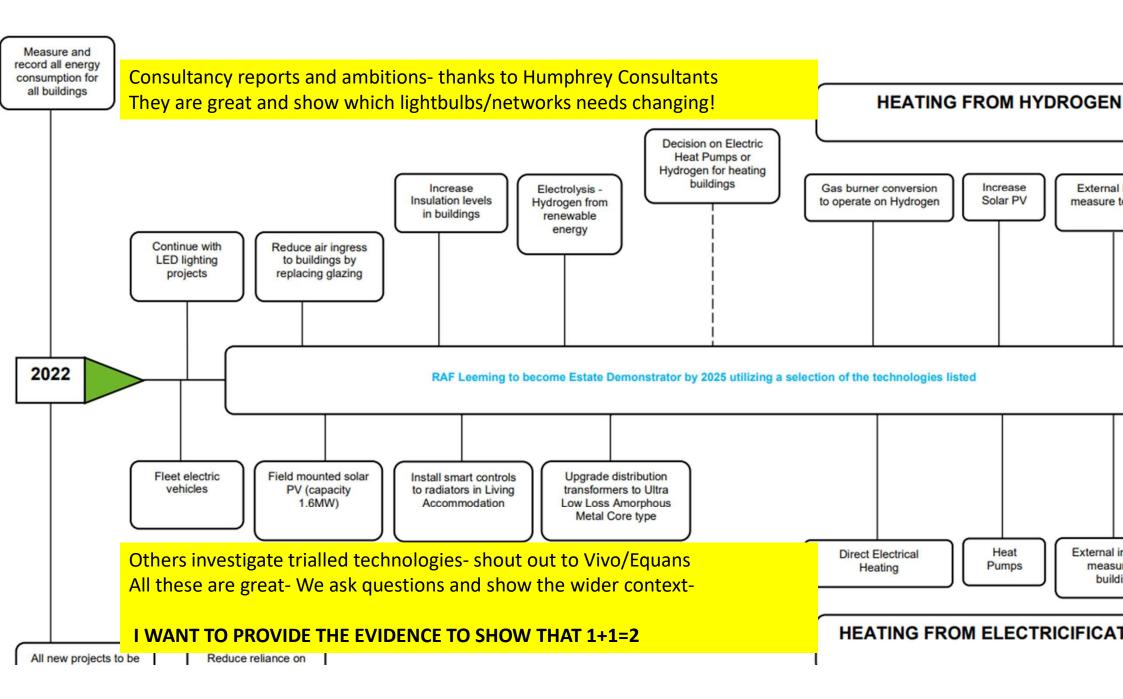




### **Conceptual Framework**









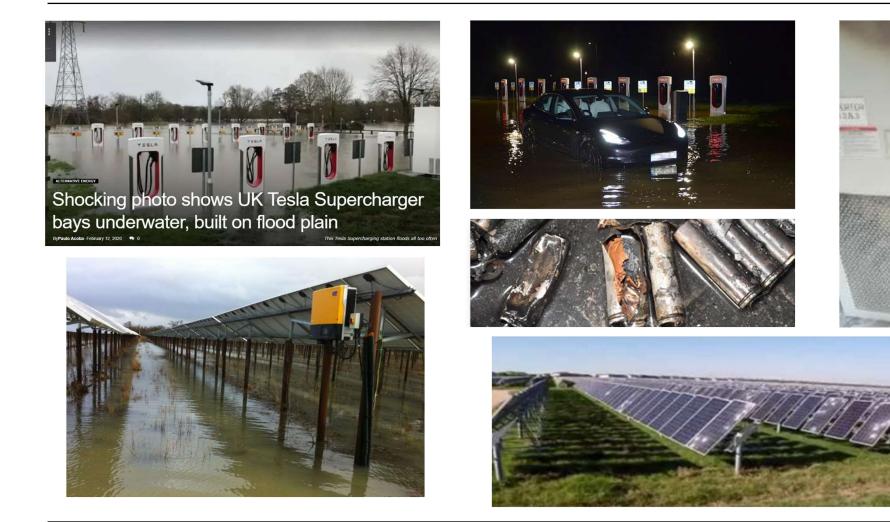


- 1. NATO is taking us serious (US, Germany etc)
- 2. UK has/had a leadership position
- 3. Established network and working procedures
- 4. World-leading research
- 5. Still high-risk high gain experiments
- 6. CPD courses for Defence
- 7. Continue great working relationships
- 8. We are not consultants- we are working with them and do not want to compete



#### **OROYAL AIRFORCE** Decisions made today, need to be future proofed for tomorrow









#### Future proofing can't happen in isolation:

- 1. Living Lab enables stakeholder engagement through academic networks
- 2. Enables horizon scanning and plugging into cutting edge R&D
- 3. Provides sense checking of decisions and company pitches to RAF
- 4. Testing early stage innovation with academia and industry is feasible i.e. R&D needs to be separated from timelines of MOD commercial procurement

#### Decisions now need to be future proofed:

- 1. Extreme weather impacts and climate change (It doesn't have to be extreme to have a big effect!)
- 2. Cables melting in extreme heat (onward operations)
- 3. Flood damage to ground mounted solar farms
- 4. Flood damage to electric recharge points
- 5. Storm damage to wind farms (wind and flood events are highly correlated!)
- 6. Stranded assets







- Progress for some experiments- remember allowed to fail!
- Impact of nationality on delivering research
- Complexity of Defence responsibilities and processes
- Multiple problems- want a single solution
- High level of turnover of Defence Personnel /decision makers





### **ViTAL Living Lab**



### Still same problem - RAF needs to be Net Zero by 2040

- Legal requirement to be Net Zero by 2050
- Wider recognition NATO member states UK current leader

### Problem sets at bid development stage

- Gp Cpt Blythe Crawford, Station Commander RAF Leeming
- Wg Cdr Nicky Sinclair, Air Rapid Capabilities Office
- Cecil Buchanan, RAF RCO Hd Science

### **Funding opportunity identified – DIF** (Sep 2020)

#### Nicky Sinclair:

"Be high risk, be ground breaking. Focus on the backbone."

"Measurement, framework, rather than individual projects"

"Main focus for Leeming, not just for Air but for Pan Defence"

"What is going on in academic community? How can we be plugged into this?"

"We don't understand as a service what would have biggest impact for us... where we would like to place our effort. We need a space to try it out – investigate it and see the sum of all the parts"





#### The Defence Innovation Fund TLB Ideas Scheme – FY20/21 is looking for:

"...Innovation ideas that will result in processes, goods or services in use at the end of the project. Examples include a *pilot or small-scale experimental* deployment..."

"...solution to a priority issue for which <u>no solution is currently known</u> and requiring an approach to the marketplace..."

High risk, high gain- allowed to fail



- 1. Carry out User centric research test a new method of doing research
- 2. Living Lab at RAF is uniquely positioned behind the wire- Petry dish- town
- 3. RAF closer relationship with government decision-makers who can influence policy for the national interest
- 4. Increase awareness within RAF of the scale of the challenge, support and reduce the risks of poor decision-making in the here and now
- 5. Reduce the risks of creating unintended consequences impacting national security and future energy security

## Military Emissions Gap Conference 2023

# MILITARY AND CONFLICT GHG EMISSIONS: FROM UNDERSTANDING TO MITIGATION

## Tuesday 26 September, University of Oxford, and online



Conflict and Environment Observatory











# Addressing military emissions in the Global Stocktake and reforming their accounting under the UNFCCC

Axel Michaelowa Research director, Perspectives Climate Research

Military Emissions Gap Conference 2023, Oxford, 26 September 2023

www.perspectives.cc



REPORT

#### **Topics**

- **Tasks of Global Stocktake**
- Looking backwards:
  - how did military and conflict-related emissions develop over time?
  - How have such emissions been accounted for under the UNFCCC?
- Looking forward:
- Hamburg Incident Account of Constant Accounts Account of Constant Accounts Account of Constant Accounts Accounts Accounts and Accounts how can we ensure that UNFCCC emissions accounting properly takes military and conflictrelated emissions into account?
- **Recommendations for COP28**



Axel Michaelowa, Tobias Koch, Daniel Charro, and Carlos Gameros with contributions by Deborah Burton and Ho-Chih Lin



reiburg, Germany, June, 2022

"Armed conflict, border changles and the Kyoto

Impacts of conflicts on emissions budgets and

**TIPPING POINT NORTH SOUTH** 



#### **Tasks of Global Stocktake**

- Assessment of collective progress towards meeting the long term goal of the Paris Agreement
- Looking backwards: how far is the world away from an emissions path in line with 1.5°-2°C?
  - UNEP Emissions Gap Report: the emissions gap has not become smaller in the last decade
- Looking forward: roadmap with 'solutions pathways' for the future
  - Increasing mitigation ambition, financing, ..., ...
- Progressive countries want to focus on the forward-looking elements
- Over 1000 submissions on the UNFCCC website!

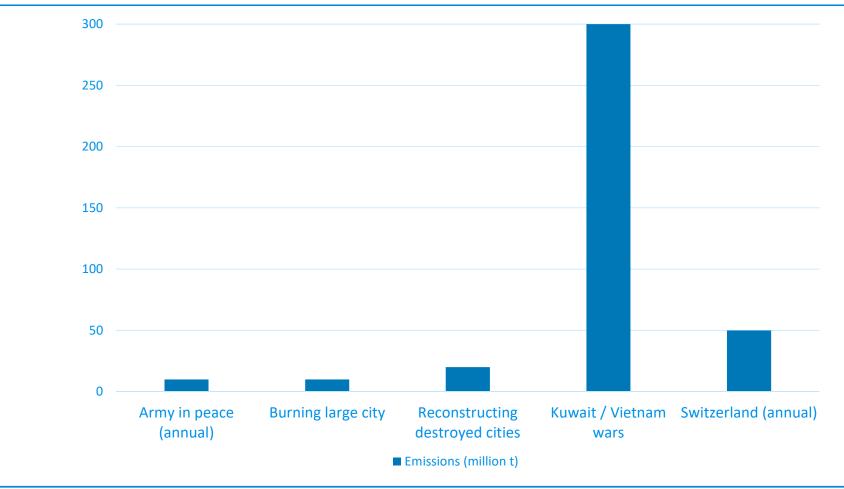


### Looking backwards: significant emissions

- Military emissions in peacetime and war are a relevant international emissions source, but data are patchy
  - Under the UNFCCC countries do not have to publish data on direct and indirect GHG emissions related to overseas military activities, wars, and their side-effects
  - Only few countries have reported, and these reports are incomplete (see Neta's and Stuart's work)
- Global estimate of military and conflict-related GHG emissions range between 3 and 6%, depending on the definition
  - Direct emissions from peacetime military operations (vehicles and infrastructure) reach ~1% of national emissions (US and UK)
  - Indirect emissions, for example from war-related destruction of carbon sinks, and infrastructure can significantly exceed the direct emissions



### Magnitude of military and conflict emissions



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### Military/conflict related emissions under UNFCCC



- So far, national accounting allows exclusion of military emissions due to confidentiality rules
- Significant parts of military emissions relate to international bunker (transport) fuels not covered by the Kyoto Protocol/Paris Agreement
- Decision 2/CP.3 of Kyoto COP in 1997 states that "multilateral operations pursuant to the charter of the United Nations" are exempt from calculation of national emission budgets
- Military bases on foreign territory are accounted by the host country
- Emissions of occupied territory
  - Moldova: uses statistical data from Transnistria to calculate its emissions
  - Ukraine and Georgia: claim emissions but do not report them in detail

Sovereignty concern trumps inability to control emissions

### Looking forward: military emissions in the UNFCCC



- Urgent need to report military and conflict-related emissions under the Paris Agreement
  - Direct emissions from peacetime and war operations fuel use
  - Indirect emissions from destruction of carbon reservoirs during conflicts
- Inclusion of military and conflict-related emissions in national inventory guidelines under the IPCC
  - Governments need to task IPCC to engage in this exercise, there are many precedents (e.g. 2019 "refinement", 2013 wetlands supplement, ...)
  - Enable governments parts of whose territory has been occupied to choose whether to report the emissions from occupied territories or not
- Work towards peace settlements that make aggressors responsible for war and occupation-related emissions

#### **Recommendations for COP28**



- Section in backward-looking part of Global Stocktake report covering level of military and conflict-related emissions
  - COP28 presidency should engage with globally leading researchers on this topic to provide input to such section
    - Definitions and terminology
    - Estimate current share of military and conflict-related emissions in global emissions and their development since 2015
- Section in forward-looking part of Global Stocktake ("roadmap")
  - Plan for inclusion of military and conflict-related emissions in national inventory guidelines under the IPCC
  - Deadlines for COP decision regarding accounting of conflict-related emissions
- Coordinated push of organizations engaged in the topic!

#### Preventing drowning in a cacophony of voices...





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# Thank you! michaelowa@perspectives.cc

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